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2013 Municipal Election: An Update on Process Improvements

Presentation to the Standing Committee on Elections Wednesday, February 27, 2013

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Status Report

- Follow-up to <u>2012 Presidential General Election: An Analysis & Recommendations</u>
 - State Legislative Platform Issues
 - Recommended Local Improvements
- Direction requested on:
 - Multi-Year Financing Model for Elections
 - 2013 Municipal Election Supplemental Funding
 - New Voting Systems & Equipment
 - Evaluation of Precincts & Polling Places
 - Voter Outreach & Education Campaign
 - Ranked Choice Voting Process Improvements

Four-year election cycle —

Cycle Year	Election Type	Funding Required
Year One	Presidential (Federal & State)	Very High
Year Two	Mayoral (Municipal/Local)	Moderate
Year Three	Gubernatorial (Federal & State)	High
Year Four	No scheduled elections	Low

Voter turnout, staffing and resource needs, operating costs, and other factors fluctuate widely between the years.

ELECTION COSTS - BY ACTUAL EXPENDITURES (2008-2012)					
Election Year →	2008 Year 1	2009 Year 2	2010 Year 3	2011 Year 4	2012 Year 1
Categories ↓	Presidential	Mayoral	Gubernatorial	Special(s)	Presidential
Election Judges	\$384,400	\$234,200	\$336,800	\$98,300	\$382,600
Seasonal Support	\$118,110	\$250,000	\$83,200	\$51,300	\$130,800
Staff Overtime	\$47,700	\$52,000	\$18,100	\$6,300	\$49,000
Election Expenses	\$79,500	\$238,800	\$75,900	\$26,400	\$87,200
TOTALS	\$629,700	\$775,300	\$514,000	\$182,300	\$649,600
AVERAGE PER-VOTER COST					
Voter Turnout	209,102	45,968	140,363	9,065	215,804
Cost-per-Voter	\$3.01	\$16.87	\$3.66	\$20.11	\$3.01

- CORE BUDGET = Fixed operating costs required to maintain a stable elections unit, includes: permanent staff; equipment and supplies; rent; office systems and technology; self-insurance fund; etc.
- CONTINGENCY FUND = Funds for unplanned/unknown election events and implementation of changes in election laws.
- <u>ELECTION EXPENSES</u> = Funds required to actually plan, organize, coordinate, and conduct an election, specific to each type of planned election in the four-year cycle.

PROJECTED MULTI-YEAR ELECTION OPERATING BUDGET (2014-2017)

Election Year →	2014	2015	2016	2017
Categories ↓	Gubernatorial	Special	Presidential	Mayoral
CORE BUDGET	\$700,000	\$700,000	\$700,000	\$700,000
CONTINGENCY FUND	\$200,000	\$200,000	\$200,000	\$200,000
ELECTION EXPENSES	\$525,000	\$50,000	\$700,000	\$700,000
TOTALS:	\$1,425,000	\$950,000	\$1,600,000	\$1,600,000

2013 Municipal Election – Supplemental Funding Request

Propose using FY2012 year-end savings from the Office of City Clerk

2013 SUPPLEMENTAL REQUEST			
	APPROVED	ADJUSTED	
Core Budget	\$700,000	\$700,000	
ELECTION EXPENSES	\$498,646	\$598,646	
Budget (sub-total)	\$1,198,646	\$1,298,646	
Supplemental	\$100,000	\$385,800	
TOTALS:	\$1,298,646	\$1,684,446	

BREAKDOWN OF REQUESTED SUPPLEMENTAL - \$385,800		
Tabulation & Contingency	\$240,000	
Operations	\$95,800	
Voter Outreach & Education	\$50,000	
TOTALS:	\$385,800 <	

New Voting Systems & Equipment





Hennepin County released its Request for Proposals on Friday, February 15. Responses are due by Friday, March 1.

Polling Places: Number/Capacity

- ▶ 117 polling places:
 - ▶ 110 polling places same as in 2004, 2008, and 2010
 - 7 polling places were new in 2012 not previously used
 - While all 117 polling sites will be assessed, 11 have been elevated to a higher priority ranking for review.

W2-P9: Seward Towers East

W3-P3: Marcy Open School

W3-P4: Spring Manor Highrise

W5-P6: Heritage Commons

W6-P2: Seward Square Apartments

W8-P2: Painter Park

W8-P5: Watershed Charter High School

W10-P2: Ballentine VFW Post

W12-P3: St. Peder's Church

W12-P6: Minnehaha United Methodist

W12-P8: Sibley Park Recreation Ctr.

Precincts & Polling Places

Of the 117 current polling places, the City has about 25 locations which have more than 2,500 pre-registered voters according to the latest data provided by the Secretary of State's Office.

- That exceeds SOS recommendations for precinct size of no more than 2,500 pre-registered voters.
- A list of these precincts/polling places that exceed these recommendations is shown in Exhibit A to the report.

Precincts & Polling Places: Polling Place Work Group & Assessment Guide

- Staff is working on developing an assessment guide to be used in conducting annual site inspections.
- Each polling place will be designed to maximize the efficient use of space, eliminate bottlenecks, and assist voters in casting their ballots.
- Customized diagrams illustrating polling place set-up, photographs, and details on accessible entrances, parking, proximity to public transit, and the intended flow of voters through the polling place will be developed.

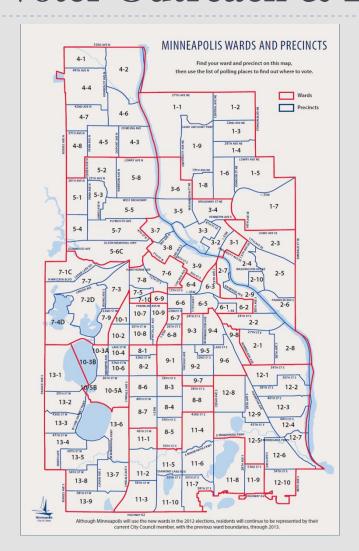
Precincts & Polling Places: Polling Place Work Group & Assessment Guide

Staff proposes the formation of a Work Group to provide input on and to validate staff work on assessing the City's polling places.

Membership should include representation from:

- Election judges (primarily precinct support and chair judges)
- Minneapolis Advisory Committee on People with Disabilities
- Senior Citizen Advisory Committee
- Special School District #1 (Minneapolis)
- Neighborhood representation, including the NCEC & NCR
- Targeted ESL populations
- Others

Voter Outreach & Education









Ranked Choice Voting – Minneapolis Method: Recommended Process Improvements

Use Election Night totals of the first choice results to declare unofficial winners

In 2009, this process improvement would have enabled staff to quickly process 16 of the 20 municipal seats—leaving only 4 single-seat races that would have had to be hand-counted.

Count only declared write-in candidates

- Set by state law for federal, state, and county elections—municipal elections are the exception, not the rule (which involves significant time and resources).
- Some charter cities have already enacted similar provisions by ordinance for municipal elections.

Ranked Choice Voting – Minneapolis Method: Recommended Process Improvements

Modify (or retain) the Voter Error Accountability process

- Retain 2009 Model: Conforms to pending RCV legislation (HF0367/SF335); but treats different voter errors inconsistently.
- Alternative 1: Consistent treatment of voter errors across all rankings and yields first round hand-count results that most closely match Election Night results; but exhausts a ballot if a voter makes an error so no further rankings are counted.
- Alternative 2: Allows the next-highest ranking choice in a race to be counted, giving greater flexibility to the voter and conforms to the system implemented in St. Paul for its Ranked Voting method.

Next Steps

- Refer the proposed multi-year funding model, covering fiscal years 2014 to 2017, to the Ways & Means/Budget Committee for its consideration.
- Recommend the re-appropriation of 2012 year-end savings from the Office of City Clerk totaling \$385,800 to the Fiscal Year 2013 budget for the Office of City Clerk – Elections & Voter Services Unit to be used for the 2013 Municipal Election.
- Direct staff to notify Hennepin County that the City of Minneapolis intends to participate in its Request for Proposals for the procurement of new voting systems and equipment.

Next Steps

- Request clarification from the Secretary of State on the potential impact of state-mandated certification requirements with respect to the processing and tabulation of RCV ballots.
- Authorize the formation of a Polling Place Work Group to participate in a comprehensive evaluation of the City's polling places and the development of a Polling Place Assessment Guide.
- Direct staff to provide final recommendations related to precincts and polling places for the Municipal Election, including whether the City should modify the total number of precincts and/or polling places along with other improvements that will enhance voter service. That report should be available in May 2013.

Next Steps

- Direct staff to present details and final recommendations for the planned 2013 Voter Outreach & Education Campaign in May 2013.
- Direct staff to partner with appropriate language support providers to translate voting materials into alternate (non-English) languages.
- Direct staff to draft appropriate amendments to the Minneapolis Code of Ordinances, Chapter 167 [Municipal Elections: Rules of Conduct], to be introduced for the March 29 Council cycle; specifically:
 - Use Election Night totals of first choice results to declare unofficial winners;
 - Require write-in candidates to file a request no later than seven days before the election to be included in the tabulation election results; and
 - Modify (or retain) the rules for normalizing ballot errors specific to Ranked Choice Voting.

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